THE UNIVERSITY OF MICHIGAN – ANN ARBOR
Regents Communication

SUBJECT:                  Fiscal Year 2013 Budget Development

ACTION REQUESTED:       Approval of Fiscal year 2013 Budget Development

BACKGROUND:

Attached is the University of Michigan – Ann Arbor’s response to the Fiscal Year 2013 Budget Development letter from the State Budget Office.

We recommend that the Board of Regents approve the proposed Fiscal Year 2013 State Budget Development letter.

Respectfully submitted:

Philip J. Hanlon
Provost and Executive Vice President for Academic Affairs
University of Michigan – Ann Arbor

November 17, 2011
Attachment
November 18, 2011

Mr. John E. Nixon
State Budget Director
State of Michigan
111 South Capitol
Post Office Box 30026
Lansing, Michigan 48909

Dear Mr. Nixon:

I am responding to your invitation to provide information to the State in support of the fiscal year 2013 budget development process for the University of Michigan – Ann Arbor. In this letter you will find our suggestions on formula funding. As in past years we have also included details of our on-going efforts to contain costs, how these efforts have contributed to the success of the institution, and on our initiatives for regional economic impact.

We will continue to strive for a budget that strongly supports our commitments to academic excellence as well as affordability and to continue our longstanding policy to meet the full demonstrated financial need of all Michigan resident undergraduate students. As careful stewards of public resources we remain focused on and dedicated to prudent and responsible financial planning.

The University of Michigan – Ann Arbor operates in an extremely competitive environment for faculty, students, staff, and research dollars. We recognize the significant efforts the State has made in dealing with uncertain financial circumstances that require hard decisions and thoughtful prioritization of resources. However, the time has come to end the decade-long decline in state support for the University; strategic investment in higher education is essential to the future vitality of the State and its economy.
Funding Formula Suggestions

For the past decade, the public universities in the State of Michigan have seen a significant decline in the level of financial support provided by the State, and today, at the University of Michigan – Ann Arbor, we receive 30% less than we did a decade ago, not even accounting for inflation. We have been seriously challenged in this funding climate, but have worked assiduously to maintain our commitment to access and excellence through relentless implementation of operational efficiencies, as detailed in the next section. The introduction now of an entirely new funding model poses a new array of challenges.

Specifically, the comments on formula funding that we shared with the House and Senate fiscal agencies in March remain relevant. The University of Michigan has long expressed concerns about formula funding. When not carefully designed, formulas may favor standardization, ignore economies of scale, and make flawed assumptions about costs being consistent between institutions. The incentives that are embedded into formulas can steer institutions toward uniformity and away from diversity, and this poses serious drawbacks for the State of Michigan. We believe that the diversity of scope and mission seen among the State’s fifteen public universities is invaluable; it is what enables our universities to meet the State’s critical goals for higher education. A formula that fails to recognize the important differences amongst the public universities will undercut the important investments already made in these institutions, and harm rather than help the State.

When the State institutes formula funding, careful planning will thus be required to avoid that potential harm. Specifically, it is critical that the methodology include comparisons of each university to similar institutions. Using the Carnegie classifications and limiting the comparisons to only public institutions will allow for Michigan public universities to be measured against their peers.

The scope of a research institution like the University of Michigan – Ann Arbor is enormous, with very large educational programs that serve 27,000 undergraduates and 15,000 graduate and professional students and span the arts and sciences, and engineering as well as professional programs such as medicine, public health, social work, dentistry, law, and business. It also includes $1.2 billion in research volume; the facilities, laboratories, museums, and library holdings needed to support these educational and research activities; and an academic medical center. Evaluating it against other “Research universities – very high research activity” institutions will put our value to the State into perspective.
The objective of formula funding should be to allocate funding based on the value that each university brings to the State, so that the formula provides financial incentive for each university to maximize that value. A critical task in developing the formula, then, is to make sure it accurately measures value. To achieve that goal, the formula must measure performance of the university rather than amount of activity. For example, value to the State is better gauged by graduation rates and degrees granted (measures of performance) rather than by enrollments or student credit hours (measures of activity). Therefore, the kind of performance indicators appropriate to the formula might include:

- Six-year graduation rates
- Freshman to sophomore retention rates
- Total number of undergraduate degrees awarded
- Number of degrees awarded in fields that will fuel economic growth of the State: engineering, mathematics and natural sciences, health professions (nursing, medicine, pharmacy, dentistry)
- Number of advanced degrees, particularly those awarded in fields critical to maintaining and enriching business, legal, civic, and educational endeavors within Michigan (such as JDs, MBAs, PhDs)
- Sponsored research funding
- Technology transfer and economic development indicators, such as the number of patents filed by university faculty or the number of start-up companies spun out of the university.

An important design criterion of any performance-based formula funding is how it allocates resources based on absolute performance versus improvement in performance. Both are important and should be considered in determining allocations. By including both types of measures, the State will appropriately incentivize universities at both ends of the performance spectrum. Universities that are performing well have demonstrated that resources invested with them yield high return to the State, and, therefore, continued investment in those institutions is appropriate, as it will accrue continued value to the State. At the same time, the State should also provide an incentive for improvement in performance. Universities should not stay in place, however effective they are; they should always strive to improve. However, it is important that the State not place too great a weight on improvement in performance because high-performing institutions are already at the top of the measures and have less room to do better. Universities that are performing less well on the formula measures have equal opportunity to gain from both the absolute-performance and the improvement-in-performance components of the formula.
We stand ready to work proactively with the State to develop a focused set of metrics that are straightforward and easy to understand with data extracted from credible and readily available national sources. Funding formulas may appear predictable, transparent, and equitable. But they can also have drawbacks and unintended consequences—and they do not and cannot address the more serious problem: the ongoing decline in State appropriations for higher education.

**Specific Project Requests**

You have asked if the University will be seeking funding during the legislative process for a specific initiative or project, separate from the formula or capital outlay process.

The University of Michigan – Ann Arbor would welcome additional support from the State. It has not been our practice to seek earmarked funding, most especially during the last ten years as State resources became more and more constrained. Our foremost priority is to restore stability to State funding for the State’s public universities and to return to a model of higher investments in our universities.

We could most certainly identify a number of initiatives that would benefit from State support, but I would like to make the case that in what is predicated to be a still constrained resource environment, the State should avoid selecting among specific discretionary, one-time funding proposals from the universities. With no identifiable selection criteria, and with limited funding for universities, it is unclear how such a list of initiatives would be evaluated and recommended for support.

**Cost Containment Efforts**

Despite the challenges of the current economy, the University of Michigan – Ann Arbor remains on a stable financial path largely because of our disciplined approach to financial management, which emphasizes multi-year budget planning, on-going cost containment, and continual reallocation of resources toward our highest priorities. For many years, we have incorporated an assumed level of reduction and reallocation (typically 1.5-2 percent of the budget) in each year’s general fund budget proposal.

During recent times, this aggressive approach to containing costs and optimizing the use of limited revenue has been essential in order to innovate, invest in, and advance the excellence of the institution.
More specifically, our cost containment efforts have enabled us to:

- Keep a U-M education affordable by investing heavily in student financial aid
- Recruit and retain top faculty
- Enhance the student learning experience

Improvements in operating efficiency have enabled the University to achieve double-digit percentage increases in the central undergraduate financial aid budget in six of the last seven years, even while support from the State has been deteriorating. These extraordinary amounts of support have reduced the net cost for modest and low income Michigan families to a level that is actually less today than it was in 2004.

When we point to our accomplishments, it is because we are resolute and strategic about protecting and strengthening the academic mission. Our accomplishments have only been possible because our cost containment efforts did not start one or two years ago but have continued unabated since fiscal year 2003. In seeking efficiencies, we have adopted the following principles:

- Protect and invest in our core educational and research missions
- Remain competitive for the best faculty/staff/students
- Leverage our size and scale
- Maintain high quality essential services
- Eliminate duplicate and lower priority activities
- Shift costs from the General Fund to other funding sources, where appropriate
- Avoid short-term reductions that will raise costs or undercut quality in the long-term
- Introduce centralization and greater sharing of resources in cases where this will result in higher quality services and/or more effective use of high quality facilities
- Consider insourcing and outsourcing, when that leads to improvements in service at the same or lower costs
- Take advantage of advanced technologies to achieve efficiency of operations

The chronology below summarizes the strides we have taken since fiscal year 2003 and a path we plan to achieve through 2017.

**Phase I: Fiscal Year 2003 through Fiscal Year 2009**
During this period, we successfully reduced recurring general fund expenditures by about $135 million, reallocating some savings to our highest priorities.
Cost containment efforts during this period of time were focused on seven areas:

- Purchasing
- Energy Efficiency
- Health Benefit Strategies
- Leveraging Information Technology
- Other Revenue Sources
- Greater Productivity of Staff
- More Efficient Utilization of Space and Facilities

More details about these efforts can be found at http://www.vpcomm.umich.edu/pa/key/budget/.

**Phase II: Fiscal Year 2010 through Fiscal Year 2012**

Several years ago, we announced a goal of achieving an additional $100 million (recurring) in general fund reductions and reallocations by the end of fiscal year 2012. This equates to an average of over $33 million per year in each of the three years, significantly more than the prior six years, but we felt that this level of reduction was essential to maintaining our commitment to excellence and access for students. Through disciplined management and effort across the campus by faculty, staff and administrators at all levels, we will meet that challenge and achieve this three-year goal by the end of the current fiscal year.

In particular, our fiscal year 2012 budget included aggressive cost-cutting measures amounting to nearly $44 million in recurring (annual) expenses. Examples of fiscal year 2012 specific actions taken or in process, along with approximate annual general fund savings, include:

University-wide strategic cost containment efforts ($10.5M recurring):
- Greater sharing of health benefits costs with employees ($1.4M)
- Implementation of a waiting period for our retirement savings plan ($3.5M)
- Expanded energy conservation efforts ($1.7M)
- Strategic procurement initiatives including computers and office supplies ($3.9M)

Reduction in support for academic program initiatives ($3.5 million recurring)

Administrative restructuring/reorganization ($2.8 million recurring)
- Operational reorganizations in facilities maintenance and building services ($2.1M)
- Cost reduction in academic administrative units ($0.3M)
• In-sourcing of Student Payment Plan ($0.3M)
• University Human Resources restructuring ($0.1M)

Centers and Institutes closings and streamlining ($1.8 million recurring)

Other campus activities ($25.2 million recurring)
• Staff reductions through attrition
• Offering lower enrollment courses less frequently
• Deferring planned curricular investments
• Shift of expenditures to other revenue sources
• Reduced travel budgets

Again, details of our cost containment activities can be found at http://www.vpcomm.umich.edu/ps/key/budget/

Phase III: Fiscal Year 2013 through Fiscal Year 2017
We are in the process of planning longer-term efforts to achieve additional operational efficiencies and enhance revenue beyond fiscal year 2012. Work to lay the foundations for these continued operational efficiencies began in 2009, with an internal panel that was convened by the Provost’s Office, and that led to a set of suggestions for cost containment and/or revenue enhancement. These suggestions were then further developed by a set of task forces, and the work of the task forces has led to specific efforts that are underway.

For example, one of the task forces explored creative staffing and shared services opportunities and there are now multiple efforts underway at the University of Michigan to put in place such staffing arrangements. Central administration has created a shared staffing services organization that includes human resources, finance, and basic clerical services. Similar shared staffing is being developed in other units including the College of Literature, Science, and the Arts and the School of Dentistry.

On a large scale, we are implementing a major IT rationalization project across the Ann Arbor campus. Once implementation is complete, savings should total $25-30 million per year, of which 60-70% will be in our General Funds accounts. An administrative service benchmarking study that was completed in late 2009 is also helping us to identify additional areas in our human resources, procurement, and financial operations that have the potential for increased efficiency and cost savings, and we are actively investigating the potential for shared services in these areas.
We are implementing a strategic sourcing program that we anticipate will result in an additional $5-10 million in general funds savings annually, and our retiree health benefits program will yield another $2-3 million.

We are also working diligently to identify additional cost-containment opportunities and fully expect to expand on efforts currently underway.

Working to achieve this level of cost containment has been both difficult and disruptive, but necessary. We are committed to continue to find ways to be more efficient in order to manage fixed cost increases and enable investments in financial aid, faculty recruitment and retention, and academic programs. But, there is a risk that consistently cutting and reallocating at a level higher than our rate of new investment will have a negative impact on the quality of the institution. With continued reduction in the level of State support, it will become extraordinarily difficult to continue to provide the same level of financial aid to our students, to keep world-class faculty on the Ann Arbor campus, and to provide the range of innovative educational programs we do today.

Although we are buoyed by our progress, we recognize that the fiscal environment remains challenging. While these disciplined and strategic efforts around cost containment and revenue enhancement have been key to our success during this difficult financial period and will help to position us for a stable future, a renewed effort to improve support from the State of Michigan has never been more important for a sustainable future.

**Growth and Regional Economic Impact**

The University of Michigan is committed to catalyzing the economic transformation of the State and the nation. The University has developed programs and partnerships among academia, industry, and government that foster an environment of creative innovation. Economic development is a high priority within the University’s public mission, and sustaining these efforts is an important outcome of maintaining a high quality academic enterprise. Through business engagement, technology transfer, industry partnerships, student internships, entrepreneurship, and community assistance, the University is continuing to put resources toward addressing our region’s economic challenges. “Great ideas change everything” is the theme of the University of Michigan’s Innovation website, www.innovate.umich.edu, where these efforts are featured.
During the last year, the University activities have created opportunities for economic growth for businesses new and old. The University’s Business Engagement Center (BEC) focuses on advancing partnerships between the University and industry through connections for sponsored research, student hiring, technology licensing, usage of equipment or facilities, executive education, and engagement on University committees and boards. It manages relationships with more than 1,200 companies, large and small.

The University also fosters opportunities to create high-growth jobs and improve the quality of life for the residents of Michigan through commercialization of University research. In Michigan and across the globe last year, more University of Michigan technologies were licensed to companies than ever before. U-M Tech Transfer recorded 101 licenses and options in fiscal year 2011. Researchers reported 322 inventions and filed for 122 patents. And in these challenging economic times, the University helped launch 11 companies with technologies developed in campus labs. Eight of these companies have opened operations in Michigan. In January 2011, U-M Tech Transfer opened its Venture Accelerator at the North Campus Research Complex to provide lab and office space and other resources for U-M start-up companies. So far, ten companies have located there and the space is filling up faster than Tech Transfer officials expected. Last year, the university recorded $16 million in tech transfer revenues, which include royalties and equity returns. U-M has recently announced a new program, Michigan Investment in New Start-Ups—U-M will invest directly in select, promising spinoffs.

Student interest in entrepreneurship is enormous, and we have been expanding our efforts to develop the next generation of entrepreneurs for the State of Michigan. We have invested in the Center for Entrepreneurship at the College of Engineering and continue to provide numerous educational opportunities for student-entrepreneurs. A unique professional master’s degree in entrepreneurship has been developed by the College of Engineering and the Stephen M. Ross School of Business as a joint program that will educate students on forming and managing high-growth potential, scalable businesses. A new Law and Entrepreneurship program will provide much needed legal help for student entrepreneurs. TechArb, a student business accelerator provides free space, internet access, and mentoring. Many of the eight first generation ventures have enjoyed success. June Energy, a clean energy venture that is designing a portable solar powered light and energy source for developing countries, recently secured more than $500,000 in venture funding and shipped its first 40 domestic orders. The TechArb expects to have 25 companies for the next six-month session beginning in November 2011.
Support for research that yields innovation leading to economic development is also prominent on campus. Indeed, innovation is fueled by U-M’s $1.4 billion in research expenditures. For example, the Center for Wireless Integrated MicroSystems (WIMS) has developed leading-edge research in vital sectors such as health, national security, and environmental monitoring. Established in 2000 by a 10-year grant from the National Science Foundation (NSF), the Center has had an estimated $400 million economic impact on the State of Michigan. Technology developed through WIMS has spawned 11 start-up companies that have created 130 jobs.

And enhancing products at established firms has led to an additional 1,500 jobs, according to the Center’s final report to NSF. In addition, the Robert H. Lurie Nanofabrication Facility has contributed an estimated $500 million to the State’s economy.

Partnering with other universities, industries, governments, and foundations is another way that U-M is leveraging its efforts in economic development. The University of Michigan leads three initiatives recently awarded more than $6 million by the Michigan Strategic Fund and the Michigan Economic Development Corporation (MEDC).

- An award of $1.8 million is being used to develop a Corporate Relations Network for Michigan’s research universities. Expanding on the work that the University of Michigan BEC has successfully undertaken for the last five years, this effort will partner six public universities and the University Research Corridor. The network will support university projects that, with companies, provide university interns, develop a database of faculty expertise, provide university library resources to small companies, and convene innovation sessions where university experts meet with companies to solve company problems. The network connects business relationship offices at Michigan Technological University, the University of Michigan, UM-Dearborn, Western Michigan University, Michigan State University, and Wayne State University.

- A Tech Transfer Talent Network is being launched with a $2.43 million award. The University of Michigan, Michigan State University, Wayne State University, Michigan Tech University, Western Michigan University, Grand Valley State University, and Automation Alley will accelerate the transfer of technology through programs that focus on enhancing talent and strengthening relationships with the private sector.
Incorporating many ideas that have worked well at U-M, the plan includes developing: a database of experts who can assist with tech transfer projects, a Mentor-in-Residence program that embeds experienced entrepreneurs in tech transfer operations to help assess new opportunities, a Tech Transfer Fellows program where graduate student fellows assist in technology assessment and market analysis of tech transfer opportunities, a Post-Doc Fellowship program where post docs and graduate students work on research projects that are on the start-up or licensing path, and activities to help recruit and engage new talent to these opportunities.

- The Michigan Initiative for Innovation and Entrepreneurship (MIIE), a state-wide consortium of public universities that promotes regional economic development and entrepreneurship, began with a $2 million planning grant from the Mott Foundation and continued with grants of $1.5 million from the New Economy Initiative and a $1 million from the Dow Foundation. The University also administers MIIE's predecessor program MUCI (Michigan Universities Commercialization Initiative), which continues with limited funds realized from returns on previous investments. MUCI has distributed a total of $8.1 million in grants for technology commercialization projects. These programs were recently awarded $2.4 million from the MEDC.

**Conclusion**

To achieve our mission and to advance the excellence of the institution, we must maintain a focus on the future. Despite funding challenges, we must continually innovate so that the topics we study, and the methods we use to create knowledge, remain at the cutting edge.

Over the past several years, we have relied heavily on internal reallocation and cost containment to mitigate the effects of rising costs and simultaneous reductions in state support. We must continue these efforts -- but there are risks to the institution if even modest relief does not materialize. Our costs continue to rise, the faculty environment remains fiercely competitive, the needs of our student body continue to grow, and we must continue to ensure that qualified students of all economic backgrounds are able to attend the University.

For our state to be prosperous and successful, higher education must flourish. As one of the world’s leading educational and research institutions, the University of Michigan is a key resource that can help stabilize and revitalize the Michigan economy.
We are managing our resources strategically so that we can maintain the ability of the University to contribute to the vitality of our region, and the nation. The state’s continued and expanded investment in our success is central to our collective future.

Sincerely,

Mary Sue Coleman  
President

MSC/RPF/dan  
Attachments
ACTION REQUEST

Subject: Proposed Ann Arbor FY 2011-2012 General Fund Operating Budget

Action Requested: Approval

Background:

The attached document provides a description of the changes in revenue and expenditures in the General Fund Operating Budget for FY 2011-2012.

It is recommended that the Board of Regents approve this General Fund operating budget effective July 1, 2011 for the period July 1, 2011-June 30, 2012.

Respectfully submitted,

[Signature]

Philip J. Hanlon
Provost and Executive Vice President for Academic Affairs

June 16, 2011
Attachments
Introduction

The FY2012 General Fund budget plan seeks to maintain the excellence of the University of Michigan – Ann Arbor during a period of unprecedented financial stress. The proposed budget incorporates a significant level of cost reductions and reallocation to keep tuition rate increases moderate and to advance our continued commitment to student access through investments in financial aid. The proposed budget reallocates resources to our highest priorities so that the student experience can be advanced and the quality of the academic enterprise protected, despite a historic reduction in our state appropriation.

The FY2012 General Fund budget proposal incorporates a $47.5 million reduction in our state appropriation, the largest cut in the history of the University. This reduction puts the Ann Arbor campus’ appropriation at $268.8 million, slightly more than the amount received in FY1991 and over $90 million lower than the amount that was appropriated in FY2002, in nominal dollars (over $165 million lower in inflation-adjusted dollars). While the University has been planning for a reduction given the state’s budget situation, the magnitude of the pending reduction requires difficult tradeoffs and aggressive cost containment in order to fund cost increases, invest in financial aid and protect the academic quality of the institution.

The budget recommendation includes a tuition rate increase of $797\(^1\) (6.7\%) for resident undergraduates and $1,781\(^1\) (4.9\%) for non-resident undergraduates. Most graduate and professional rates are increasing by 4.9\%, and a limited number of differentials are also recommended for specific programs.

At the same time, we are recommending a double-digit percentage increase in need-based financial aid for undergraduates. Even with a 15\% reduction in state support, the University’s commitment to our students and their families takes top priority in this budget, similar to prior years. We understand that many of our students and their families have experienced deteriorating economic circumstances, and the University has again made it a top priority to ensure access to the institution for admitted resident students from all socioeconomic backgrounds by investing heavily in need-based financial aid.

In addition, our unwavering commitment to improving the quality of the academic experience will not be compromised, and the proposed budget gives top priority to the University’s essential missions in education, research and public service by enabling critical investments through the reallocation of resources from lower priority activities.

Despite the challenges of the current economy, the University of Michigan – Ann Arbor remains on a stable financial path largely because of our disciplined approach to financial management that emphasizes multi-year budget planning, on-going cost containment and continual reallocation of resources toward our highest priorities. The investments in financial aid and academic initiatives

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\(^1\) Figures are per academic year for the most common undergraduate lower division rate
included in this budget are only possible because of prudent financial planning and aggressive cost containment efforts across the entire campus. The recommended budget includes nearly $44 million in reductions for FY2012 that will be reallocated to assist with the budget challenge and to fund new initiatives and increase support for research and entrepreneurial programs.

Financial Aid
The ability of admitted students to attend the University without regard to family financial circumstances remains a top objective of the University of Michigan, and the longstanding policy of the Ann Arbor campus to meet the full demonstrated financial need of all of its Michigan resident undergraduate students will continue even in these times of radically constrained resources.

The FY2012 budget recommendation includes an increased General Fund allocation of $8.2 million in centrally awarded financial aid and an additional increase of over $3 million from other sources, for a total increase of $11.2 million. The majority of this funding ($9.2 million) is for need-based aid for undergraduate students, an 11% increase in that budget. In fact, improvements in operating efficiency have enabled the University to achieve double-digit percentage increases in the central undergraduate financial aid budget in six of the last seven years, even while support from the state has been deteriorating. This year’s financial aid investment is sufficient to cover the full increase in the cost of attendance (tuition and fees, housing) with grant aid for undergraduate students with financial need, resulting in no increase in packaged loan burden for those students, a significant accomplishment given the magnitude of the reduction in our state appropriation.

We continue to look for non-General Fund sources of revenue to enhance our financial aid programs. The President’s Donor Challenge and the accompanying matching program raised over $72 million in endowment for need-based undergraduate financial aid, adding significant resources to this priority starting several years ago. The academic units also provide significant funding from multiple sources for undergraduate scholarships and graduate student support, the former reducing dollar-for-dollar the loan amounts for our students. In fact, the average annual merit award for graduating resident undergraduate students is over $2,000 for students with financial need.

Faculty
The quality of our faculty is one of the most important factors contributing to the success of our academic enterprise. Even though some of the institutions that we compete with for faculty have experienced financial difficulties, we continue to face recruitment and retention challenges. The institutions we compete with most often for faculty include Harvard, Stanford, Yale, Berkeley, and Duke, to name a few.

The recruitment and retention environment remains highly competitive. The University of Michigan — Ann Arbor has one of the nation’s most outstanding faculties, and over the past six years there have been more than 680 documented cases in which another university has made an offer to a University of Michigan faculty member. We have won nearly 60% of these retention battles. In addition, the University has recruited over 500 faculty members away from other leading universities during that same six-year timeframe.

This budget provides the necessary resources to support a modest salary program for faculty and enhances our faculty recruitment and retention program in order to maintain our competitive position among our peer group. In addition, several years ago we began our initiative to hire 100
new faculty members in a deliberate attempt to reduce our student/faculty ratio over the next several years and to ensure our competitiveness by fostering key interdisciplinary areas of education. Last year, that investment was expanded to include an additional 50 faculty positions; enhancement of undergraduate teaching has been a key criterion used in allocating these 50 positions. These investments are protected in this budget and will also enable us to further enhance the students’ academic experience through a reduced student/faculty ratio and smaller class sizes that are closer to those of other top universities.

**Academic Program Initiatives**

Providing Michigan students with new venues, new perspectives and new opportunities to learn and engage is the essence of our work as a university. Innovation in teaching and research are critical elements of a top university, and no university can keep up with the rapidly evolving needs of our students and society without new and innovative academic initiatives. Given the financial constraints that we are facing, all new initiatives included in this budget will again be funded through internal reallocation of existing resources. Some examples follow:

This budget recommendation includes incremental programmatic support for the Life Sciences Institute (LSI). At the 8-year mark, the LSI is a scientific powerhouse with a unique multidisciplinary and collaborative culture. Since inception the faculty at the LSI have received more than 56 awards, published more than 840 articles, received more than $90 million in sponsored research and have disclosed more than 45 technologies. The LSI is focused on training the next generation of scientists in a new model of doing research; LSI currently has more than 145 undergraduate and graduate students working in its laboratories, and since inception, 35 students have earned their PhDs with LSI faculty. In addition, the LSI has become a hub for collaboration on the Ann Arbor campus, attracting other University faculty with its cutting-edge centers and facilities, including the Center for Chemical Genomics, the only high throughput screening facility on campus, and the Center for Structural Biology, which currently supports over 80 users (60 outside of LSI) with advanced technologies for exploring the structure/function relationship of molecules. Recently, the LSI added a laboratory in cryo-electron microscopy, one of only a handful of such facilities in the country.

The Business School is making a focused investment in its global initiatives for both undergraduate and graduate students. This investment in the international aspects of the school’s curriculum, programs and action-based learning is critical for the school to continue to adapt to the increasingly global nature of the business world. This effort is intended to better prepare students and enhance their overall competitiveness in the job market. In addition, increased investment will strengthen the school’s research and knowledge generation in this growing and important area.

The Library is one of the University’s most distinguished and valuable resources. The University Library has a nationally prominent collection that serves as an invaluable resource to University of Michigan faculty and students as well as to the public in the State of Michigan and to other universities. This year we are investing in the Library’s collections budget to insure that the collection maintains its current value and distinction.

Cutting edge technology and facilities support our academic programs. We recognize the importance of developing and incubating new learning technologies for campus, and are providing resources to the Digital Media Commons (DMC) to do so. This budget also includes support to
update the 10-year old video classroom at the School of Art and Design where the technology has changed rapidly and the equipment is obsolete. And, we will be investing in the upgrade of the audio-visual capabilities in the language instruction classrooms at the College of Literature, Science, and the Arts in order to take advantage of recent advances in language instruction pedagogy.

The University is investing further in the Michigan Memorial Phoenix Energy Institute (MMPEI), which played a pivotal role over the past year in a successful research proposal in the area of nuclear engineering and led the effort to locate the Department of Energy’s Clean Energy Research Center – Clean Vehicle Collaboration at the University of Michigan. This investment will enhance the multi-disciplinary efforts of faculty at the University in areas of energy research and education.

The budget recommendation also includes support for several academic multicultural initiatives, including Leaders & Best; the Michigan – Pursuing Our Dreams program (M-PODS); and It’s Great to Be a Girl. The Leaders & Best program was created by the state to assist incoming first and second year students in making a successful transition from high school to college and includes mentoring and workshops on academic success. Pursuing Our Dreams provides advising services to students that intend to transfer to the University of Michigan from Washtenaw Community College, and like Leaders & Best, it is jointly funded by the state and UM. It’s Great to Be a Girl is a mentoring program that matches undergraduate women with middle school girls in a weekly discussion, aiming to create a supportive environment in which girls and mentors can talk about and strategize around issues that affect their self-esteem.

Economic Development and Innovation
The University of Michigan is committed to playing a leading role in catalyzing the economic transformation of the state and the nation. The University has developed a rich variety of programs and partnerships aimed specifically at building working relationships among academia, industry, and government and fostering an environment of creative innovation. Economic development is a high priority within the University’s public mission, and sustaining these efforts is one of the important outcomes of maintaining a high quality academic enterprise. Through business engagement, technology transfer, industry partnerships, student internships, entrepreneurship and community assistance, to the extent possible, the University is continuing to put resources toward addressing our region’s economic challenges. “Great ideas change everything” is the theme of the University of Michigan’s Innovation website, innovate.umich.edu, where these efforts are featured.

During the last year, the University has been engaged in a number of activities that have created opportunities for economic growth of the state. In its fourth year, the University’s Business Engagement Center is on pace to develop new relationships with nearly 200 businesses and entrepreneurs in FY2011, complementing the ongoing efforts to manage existing relationships with more than 1,200 companies, large and small. The Center’s focus is to advance partnerships between the University and industry through connections for sponsored research, student hiring, technology licensing, usage of equipment or facilities, executive education, and engagement on University committees and boards.

The University is also creating opportunities to assist existing businesses, launch new start-ups, create high-growth jobs and improve the quality of life for the residents of Michigan through commercialization of University research. Last year, U-M Tech Transfer received 290 new
inventions and created 97 new agreements with industry, including 10 new start-up ventures. A one-stop hub for start-up venture opportunities is provided by the Venture Center, established by U-M Tech Transfer in 2009. Since 2001, 93 high growth start-ups have been launched, the majority of which are in Michigan, a record among the best of all universities in the country, and many have received venture funding at launch. In late 2010, the Venture Center opened an Accelerator collocated on the North Campus Research Center (NCRC) campus, to provide emerging University of Michigan start-ups with world-class lab and office space along with Venture Center services; the Accelerator is designed to both enhance the quantity and quality of new ventures, rapidly growing jobs and opportunity for our region.

Student interest in entrepreneurship is enormous, and we have been expanding our efforts to develop the next generation of entrepreneurs for the state of Michigan. We have invested in the Center for Entrepreneurship at the College of Engineering and continue to provide numerous educational opportunities for student-entrepreneurs. TechArb, a student business accelerator launched by the University of Michigan and RPM ventures in downtown Ann Arbor in 2009, recently held a student start up showcase featuring 40 ventures. Many of the eight first generation ventures have enjoyed success. DoGood, an iPhone app developed by several students, was recently acquired by a national media company. Another company, Mobiata is expected to reach over $2 million in revenues this year. June Energy, a clean energy venture that is designing a portable solar powered light and energy source for developing countries, recently secured more than $500,000 in venture funding and shipped its first 40 domestic orders. The TechArb will have 18 companies for the summer 2011.

Support for research that yields innovation leading to economic development is also prominent on campus. For example, the Center for Wireless Integrated MicroSystems (WIMS) has developed leading-edge research in vital sectors such as health, national security and environmental monitoring. Established in 2000 by a 10-year grant from the National Science Foundation (NSF), the Center has had an estimated $400 million economic impact on the state of Michigan. Technology developed through WIMS has spawned 11 start-up companies that have created 130 jobs. And enhancing products at established firms has led to an additional 1,500 jobs, according to the Center’s final report to NSF. In addition, the Robert H. Lurie Nanofabrication Facility has contributed an estimated $500 million to the state’s economy.

Partnering with other universities, industries, governments and foundations is another way that U-M is leveraging its efforts in economic development. University of Michigan administers and leads the fundraising for a state-wide consortium of public universities to promote regional economic development and entrepreneurship, called the Michigan Initiative for Innovation and Entrepreneurship (MIIE). It was established with a $2 million planning grant from the Mott Foundation and continued with a $1.5 million grant from the New Economy Initiative and a $1 million grant from the Dow Foundation. MIIE has distributed $3.4 million since 2008. The University also administers MIIE’s predecessor program MUCI (Michigan Universities Commercialization Initiative), which continues with limited funds realized from returns on previous investments. MUCI has distributed a total of $8.1 million in grants for technology commercialization projects.
The Scope of the Budget Challenge

It is important to note that the cost of doing business at a university follows a higher trajectory than it does in the rest of the economy, as our costs are subject to increases beyond the normal forces of inflation. This is largely because teaching and research are more labor-intensive than most activities in the economy, and it is generally the case that the costs of labor rise faster than other prices. In addition, universities make substantial investments in a broad range of new technologies and facilities to conduct leading-edge research and prepare students adequately for careers in a broad spectrum of fields. These are expensive investments that are central to our mission but typically do not increase revenues or create efficiencies. At the same time, the volume of activity (both instruction and research) continues to rise, further driving up costs.

Despite this, our strategic, long-term cost containment efforts in the areas of health benefits, energy usage and space utilization have contributed to relatively low fixed cost increases again for FY2012, and we are further aided this coming year by low inflationary expectations. But while our cost picture is advantageous, our revenue situation has become incredibly challenging. The loss of nearly $48 million from the state, coupled with an uncertain future environment regarding research funding and low interest rates, requires a careful balance between fiscal discipline and the need to invest in the academic enterprise for both current and future students.

It should be noted that revenue to the General Fund comes from three main sources: state appropriation, tuition and indirect cost recovery. Indirect cost recovery pays specifically for the indirect costs of research, and hence this funding is not available for allocation on a discretionary basis. This leaves tuition dollars and the state appropriation as the primary General Fund revenue sources that can be flexibly allocated.

In our FY2012 budget proposal, we are assuming a state appropriation of $268.8 million, slightly more than the amount received in FY1991. This reflects a historic $47.5 million reduction from the amount we received in FY2011 ($46.3 million from the amount we budgeted).

In addition to fixed cost increases and significant revenue constraints, our budget challenge is heightened by our commitments to financial aid and to the quality of the student experience, as previously described. Overall, the University faces a total General Fund budget challenge for FY2012 of $96 million to cover increased costs and revenue shortfalls.

Cost Containment Efforts

The FY2012 budget includes aggressive cost-cutting measures, amounting to nearly $44 million in reductions and reallocation to assist with the budget challenge and to fund new initiatives. This represents 2.5% of the FY2011 General Fund budget plus an additional $5 million from structural changes.

Some of these savings are coming from the greater sharing of health benefits costs with employees, the implementation of a waiting period for our retirement savings plan, procurement initiatives, and expanded energy conservation efforts. Other administrative savings areas include operational reorganizations in facilities maintenance and building services. Additional savings will result from
a combination of activities throughout the campus including reorganizations, the shift of expenditures to other revenue sources (gifts and endowment streams), reduced equipment expenditures (primarily through extending replacement cycles and/or reducing new equipment purchases), reductions in the level of facilities support, and improved purchasing practices.

However, given the magnitude of the reductions required in this year’s budget, we needed to look deeper into the academic enterprise for efficiency opportunities. For example, efforts are under way to examine our investments in centers and institutes, taking a hard look at their value, and scaling back or even closing them where appropriate. Our centers and institutes are extremely important in enabling cross-disciplinary work in cutting edge areas, and they add great value to our institution. Nevertheless, when they are successful at achieving their goal of creating a cross-disciplinary community of students and faculty, it may be possible for work to continue without full-scale, dedicated center resources. We are reducing center and institute funding by nearly $2 million in this budget and will need to carefully monitor the impact this has on our interdisciplinary activities across campus. We also are taking action and reducing costs in academic administrative units; one example is the Office of Examinations and Evaluations, whose essential functions will be absorbed by the Registrar’s Office.

Additional efforts will be taken to reduce costs and improve efficiency in the academic units, including reduced travel budgets, retirement buyouts and not replacing departing staff. Some reductions may directly impact students. For example, several academic units will be offering lower enrollment courses less frequently, and some units will suspend planned investments in their programs. As much as we seek to protect the academic enterprise, tough decisions must be made. At the same time, we need to be careful that we do not jeopardize the quality of the academic experience, and so we are making these decisions only after very careful analysis.

The cost reductions in FY2012 are on top of our on-going cost containment efforts. A summary of these efforts and our future plans follows; please see http://www.vpcommi.umnich.edu/pa/key/budget/ for additional details. In seeking efficiencies from our units, we have adopted the following principles:

- Protect and invest in our core educational and research missions
- Remain competitive for the best faculty/staff/students
- Leverage our size and scale
- Maintain high quality essential services
- Eliminate duplicate and lower priority activities
- Shift costs from the General Fund to other funding sources, where appropriate
- Avoid short-term reductions that will raise costs or undercut quality in the long-term
- Introduce centralization and greater sharing of resources in cases where this will result in higher quality services and/or more effective use of high quality facilities
- Consider insourcing and outsourcing, when that leads to improvements in service at the same or lower costs
- Take advantage of advanced technologies to achieve efficiency of operations

These principles have directed us to pursue a broad range of strategies to achieve cost reductions and long-term efficiencies in our operational areas.
Our General Fund cost containment efforts have continued unabated since FY2004, and we have reduced (or avoided) recurring General Fund expenditures by over $135 million from the start of that effort through FY2009. This equates to an average of over $22 million per year for each of the six years. We have historically focused our cost containment efforts in seven key areas, including purchasing, energy efficiency, health benefits strategies, leveraging information technology, other revenue sources, greater productivity of staff and more efficient utilization of space and facilities.

Several years ago, we announced a goal of achieving an additional $100 million in General Fund reductions and reallocations by the end of FY2012. This equates to an average of over $33 million per year in each of the three years, significantly more than the prior six years due to the anticipation of the large reduction in the University’s state appropriation. Through disciplined management and effort across the campus by faculty, staff and administrators at all levels of the organization, we are on our way toward meeting that challenge and will achieve this goal by the end of FY2012.

With a primary focus on lowering operational costs, changes have involved a deeper effort in the seven areas listed above and have included further health care cost containment, energy purchasing strategies, reduced energy usage across campus, consolidation of our central IT units, facilities maintenance restructuring, travel and hosting reform, and updating procurement processes. As noted above, this year we need to look deeper in the academic enterprise for cost savings and can no longer primarily rely on administrative units. We must take these steps carefully so that we can continue to protect the excellence of the academic enterprise, invest in our highest priorities and ensure accessibility for our students.

Between FY2013 and the end of FY2017, we plan to achieve additional General Fund reductions and reallocations of $120 million. This equates to an average of $24 million per year in each of the five years.

We are in the process of planning longer-term efforts that will contribute to this goal by enhancing revenue and achieving additional operational efficiencies. Suggestions from the Prudence Panel, convened in March 2009 by the Provost’s Office, resulted in the creation of five task forces on Best Practices for Centers and Institutes, Creative Staffing and Shared Services, Expansion of Spring/Summer Instruction, Marketing U-M to Non-Resident Undergraduate Applicants and Non-Traditional Educational Programs at U-M. The recommendations of these task forces have helped shape specific cost reduction and revenue enhancement plans for the long term.

Additionally, efforts at IT rationalization across the Ann Arbor campus that began early in 2010 will contribute to future-year efficiencies and strategic technology investments. And, a benchmarking study was completed in late 2009 to begin identifying areas in our human resources, procurement, information technology and finance operations that have the potential for increased efficiency and cost savings. As a result, an Administrative Services Transformation effort has been launched in order to better understand the way forward in this area.

Working to achieve this level of cost containment has been both difficult and disruptive, but necessary. We plan to continue to find ways to be more efficient in order to manage fixed cost increases and enable investments in financial aid, faculty recruitment and retention, and academic programs. But, consistently cutting and reallocating at a level higher than our rate of new investment will ultimately have a negative impact on the quality of the institution. With continued
reduction in the level of state support, it will become extraordinarily difficult to continue to provide the same level of financial aid to our students, to keep world-class faculty on the Ann Arbor campus, and to provide the range of innovative educational programs we do today.

**The General Fund Budget Recommendation**

The attached Table 1 summarizes the General Fund budget recommendation for FY2012. As mentioned previously, the proposed budget reflects the assumption that the State appropriation will be $268.8 million.

The revenue lines on Table 1 require some explanation. Overall, tuition revenue is budgeted to increase by 7.3%. This is due to increased enrollment relative to budget, along with rate increases. Proposed rate increases are 6.7% for resident undergraduates, 4.9% for non-resident undergraduates and 4.9% for most graduate programs. The increase in Indirect Cost Recovery is due to growth in research. This revenue is used to offset the indirect costs associated with the increase in research volume.

The overall budget is increasing by nearly 2.2%, with Academic Units’ budgets increasing by nearly 1.8%. The latter is lower in large part due to a reduction in Academic Program Support to help absorb the loss of the state appropriation. And increased operating costs associated with the North Campus Research Complex (NCRC) resulted in a reduction in the Medical School’s budget and an increase in the budget of the Executive Vice President and Chief Financial Officer.

The academic units’ budget changes result from tuition rate increases, changes in numbers of students, the volume of indirect cost recovery from sponsored research, and investments in academic initiatives (all of which result from reallocation of funds from other activities, and thus are balanced by reductions elsewhere). As a result, the net increase/decrease varies from unit to unit depending on activity. Most administrative units will receive more modest budget increases than the academic units. The increase in the Communications area is due to campus-wide marketing efforts.

Overall, there is positive growth in the University Items category. The primary driver of this increase is our additional investment in centrally awarded financial aid; this $8.2 million is enhanced by another $3 million in other sources (and so is not depicted on Table 1). Successful energy conservation efforts have led to a modest increase in utilities costs. The increase in the Staff Benefits Pool is related to unemployment compensation.

**Conclusion**

The FY2012 General Fund budget proposal for the University of Michigan – Ann Arbor is the result of many years of financial planning and incorporates difficult tradeoffs. Even with the largest reduction ever in our state appropriation, we are able to enhance our commitment to students and their families by investing heavily in financial aid and ensuring a high quality student experience. This is possible because of our aggressive, long-term cost containment efforts and multi-year
financial planning. The budget ensures that the University maintains its excellence, both in and out of the classroom, and remains a strong and vibrant contributor to the state, the region, and the nation despite a period of difficult budgetary challenges.

We acknowledge the difficult fiscal circumstances of the state and understand the need to make difficult choices, including their level of support for higher education. We will continue to stand firm in our mission "to serve the people of Michigan and the world through preeminence in creating, communicating, preserving and applying knowledge, art, and academic values, and in developing leaders and citizens who will challenge the present and enrich the future." Nevertheless, we must be exceptionally prudent in our planning and financial management in order to protect the quality of the University of Michigan. Maintaining our position as one of the best educational and research institutions in the world is one of our top goals, and it is critical to our ability to continue supporting the state's economic transformation and recovery.
### Table 1

<table>
<thead>
<tr>
<th>The University of Michigan - Ann Arbor</th>
<th>Proposed General Fund Budget</th>
<th>Fiscal Year 2011-12</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Expenditure Budgets by Unit</strong></td>
<td>FY 2012 Budget</td>
<td>% Change</td>
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<tr>
<td><strong>Revenue Budgets</strong></td>
<td>FY 2012 Budget</td>
<td>% Change</td>
</tr>
<tr>
<td>State Appropriation</td>
<td>315,147,800 (46,344,500)</td>
<td>-14.71%</td>
</tr>
<tr>
<td>Tuition and Fees</td>
<td>1,055,952,444</td>
<td>7.32%</td>
</tr>
<tr>
<td>Indirect Cost Recovery</td>
<td>212,497,041</td>
<td>2.74%</td>
</tr>
<tr>
<td>Other Revenue</td>
<td>9,657,200 (75,603)</td>
<td>-0.77%</td>
</tr>
<tr>
<td><strong>Total Revenues</strong></td>
<td>1,555,245,285</td>
<td>2.10%</td>
</tr>
</tbody>
</table>

### Total Academic and Total Executive Officer and Service Units

<table>
<thead>
<tr>
<th>FY 2011 Adjusted Budget*</th>
<th>FY 2012 Proposed Budget</th>
<th>Average Annualized Three-Year % Change</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Expenditure Budgets</strong></td>
<td></td>
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</tr>
<tr>
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</tr>
</tbody>
</table>

* Transfers between units are incorporated in the FY 2011 Adjusted Budget
THE UNIVERSITY OF MICHIGAN
REGENTS COMMUNICATION

Action Item

Subject: FY 2011-2012 Budgets

Action Requested: Approval of Revenue and Expenditure Operating Budgets for FY 2011-2012

Background and Summary:

The three campuses of the University of Michigan have developed budgets for the 2011-2012 fiscal year. At this time, we are presenting summary revenue and expenditure budgets for the General Fund, Designated Fund, Auxiliary Activities, and Expendable Restricted Fund. These budgets conform to all University policies.

We recommend that the following summary revenue and expenditure budgets be approved effective July 1, 2011 for the period July 1, 2011 through June 30, 2012.

<table>
<thead>
<tr>
<th>Revenue Budget:</th>
<th>Ann Arbor</th>
<th>Dearborn</th>
<th>Flint</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>General Fund</td>
<td>$1,587,037</td>
<td>$109,117</td>
<td>$92,532</td>
<td>$1,788,686</td>
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<tr>
<td>Designated Fund</td>
<td>137,490</td>
<td>750</td>
<td>1,260</td>
<td>139,500</td>
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<tr>
<td>Auxiliary Activities</td>
<td>2,932,963</td>
<td>2,040</td>
<td>6,644</td>
<td>2,941,647</td>
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<td>Expendable Restricted</td>
<td>1,110,109</td>
<td>18,700</td>
<td>21,550</td>
<td>1,150,359</td>
</tr>
<tr>
<td>Totals</td>
<td>$5,767,599</td>
<td>$130,607</td>
<td>$121,986</td>
<td>$6,020,192</td>
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</table>

<table>
<thead>
<tr>
<th>Expenditure Budget:</th>
<th>Ann Arbor</th>
<th>Dearborn</th>
<th>Flint</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>General Fund</td>
<td>$1,587,037</td>
<td>$109,117</td>
<td>$92,532</td>
<td>$1,788,686</td>
</tr>
<tr>
<td>Designated Fund</td>
<td>137,490</td>
<td>750</td>
<td>1,260</td>
<td>139,500</td>
</tr>
<tr>
<td>Auxiliary Activities</td>
<td>3,015,247</td>
<td>2,040</td>
<td>6,644</td>
<td>3,023,931</td>
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<tr>
<td>Expendable Restricted</td>
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<td>18,700</td>
<td>21,550</td>
<td>1,150,359</td>
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<tr>
<td>Totals</td>
<td>$5,849,883</td>
<td>$130,607</td>
<td>$121,986</td>
<td>$6,102,476</td>
</tr>
</tbody>
</table>

Note: Budget amounts are shown in thousands. Detail may not add exactly to totals due to rounding.

Respectfully Submitted,

Philip J. Hanlon
Provost and Executive Vice President for Academic Affairs

Timothy P. Slottow
Executive Vice President and Chief Financial Officer

Ora Hirsch Pescovitz, M.D.
Executive Vice President for Medical Affairs

June 2011