

PROMOTION RECOMMENDATION  
The University of Michigan  
School of Public Health  
Department of Health Management and Policy

Scott E.L. Greer, associate professor of health management and policy, with tenure, Department of Health Management and Policy, and associate professor of global public health, without tenure, School of Public Health, is recommended for promotion to professor of health management and policy, with tenure, Department of Health Management and Policy, and professor of global public health, without tenure, School of Public Health.

Academic Degrees:

Ph.D.	2003	Northwestern University
B.A.	1996	University of Wisconsin-Milwaukee

Professional Record:

2017-present	Associate Professor of Global Public Health, University of Michigan School of Public Health
2015-present	Senior Expert Advisor on Health Governance, European Observatory on Health Systems and Policies
2011-present	Associate Professor, Department of Health Management and Policy, University of Michigan School of Public Health
2013-2015	Research Associate, European Observatory on Health Systems and Policies
2010-2013	Honorary Senior Research Fellow, LSE Health, London School of Economics and Political Science
2008-2010	Senior Research Fellow, LSE Health, London School of Economics and Political Science
2005-2011	Assistant Professor, Department of Health Management and Policy, University of Michigan School of Public Health
2004-2005	Lecturer (assistant professor), School of Public Policy and the Constitution Unit, University College London
2000-2004	Researcher, School of Public Policy and the Constitution Unit, University College London

Summary of Evaluation:

Teaching: Professor Greer has been active in both the doctoral program in Health Services Organization and Policy (HSOP) and in the master's program for residential and executive students. He has been in charge of the political science cognate within HSOP, which includes providing advising to several students and serving as a co-chair for PhD committees. Professor Greer has been nominated twice for the MICHR (Michigan Institute for Clinical and Health Research) advising award, which demonstrates his great investment in doctoral education. He is also quite active and invested in teaching and mentoring master's students. Professor Greer created the global health management and policy subplan for master's students interested in global affairs. Through this subplan, he has helped to place several students in internships around the world. He also developed an entirely new course for the department's master's

program, HMP625 – Comparative Health Policy and Management in High Income Countries, which has received excellent evaluation scores (ranging 4.2 to 4.94 for Q1/Q2). Professor Greer's teaching scores have always been solid, and have further increased over the past five years. His teaching evaluations and their trajectory demonstrate that he delivers very demanding and successful courses in the area of health politics to graduate students in public health.

Research: Throughout his career, Professor Greer has blended political science and health policy approaches in order to investigate the ways in which intergovernmental relations and different levels of political authority shape policy options. His theoretical interests center on the allocation of power between regional and federal governments in different decentralized or federal political systems. His empirical focus is the health policy/politics of the United Kingdom and European Union. His research is in three main streams: 1) federalism and authority migration; 2) European integration and health policy; and 3) governing the NHS systems: health politics and policy in the United Kingdom. Since joining the SPH faculty, Professor Greer has been the lead researcher and author on a significant number of peer-reviewed journal articles, monographs, books, and book chapters.

There are two areas in which he has had a broader contribution since 2011, the first being public participation in health services and policy. He led a large-scale, three-year, multi-method project, commissioned competitively by the Scottish Government to increase the local accountability of their health system by making several health boards directly elected. This involved surveys, interviews with voters and elites, observation, focus groups, and electoral analysis. It led him to the broad conclusion that efforts to introduce the forms of political democracy into health services failed to achieve most of what might be expected of elections (Wilson, Greer, Stewart and Donnelly 2015, Greer, Stewart, Wilson and Donnelly, 2014, Greer, Wilson, Stewart and Donnelly 2014). His research suggests that more conventional forms of public participation such as consultations do more to reach diverse community voices than elections which replicate the social bias of appointment without adding the logic of partisanship and opposition that characterizes most democratic politics. His evaluation contributed to the Scottish Government's decision to end the pilot of elected board members and instead focus on more conventional public participation and on broadening recruitment for appointed board members.

The second area of focus since 2011 has been on the evolution and politics of the UK civil service. Tracking the changing organizational forms, staffing, and management of the English NHS and civil service has given him, with collaborators, insight into both the politics of public management in the UK and the challenges of managing a democratically responsive health service with over a million employees. In a series of studies starting in 2007 (most recently Greer, Jarman, and Azorsky 2015), he found that the Whitehall civil service remained remarkably unchanged.

Professor Greer is now starting to resume his work on devolution and health as well, returning to the UK's natural experiment in health policy divergence among its four jurisdictions of England, Northern Ireland, Scotland and Wales. In 2016, a team he co-led with Ellen Stewart of Edinburgh University received a highly competitive Health Foundation grant to study hospital closure politics around the UK. This will involve interviews and seminars with policymakers to

understand better what kinds of public involvement and planning produce service redesigns that are accepted by the public.

He is also in discussions with the WHO European region about establishing a Collaborating Center on Public Policy and Governance for Health at Michigan whose explicit goal would be to go beyond simple appeals to evidence or calls for better governance and put more focus on the political and administrative question of how to stack the odds in favor of healthier policies. Professor Greer is currently engaged with collaborators from the twelve decentralized OECD member states, in writing up the results of a twelve-country comparative project, funded by the University of Michigan's competitive Social Sciences Annual Institute. He is working to collect data of unprecedented detail and comparability about the allocation of spending in different parts and policy areas of decentralized states, and is expecting to be submitting one edited and one multi-authored book from the project to the University of Michigan Press. These books go far beyond existing data sources and, we are sure, will make a significant contribution to political science research on federalism and on public policy in general.

#### Recent and Significant Publications:

- S.L. Greer, P.M. Singer. (2017) "The United States confronts Ebola: Suasion, executive action, and fragmentation." *Health Economics, Policy and Law*, 12(1): 81-104.
- Greer, Scott L. (2016) "Devolution and health in the United Kingdom: Policy and its Lessons since 1998." *British Medical Bulletin*, 118(1): 16-24.
- Greer, Scott L., and Olga Löblová. (2016) "European integration in the era of permissive dissensus: Neofunctionalism and agenda-setting in European health technology assessment and communicable disease control." *Comparative European Politics*, published online March 26, doi:[10.1057/cep.2016.6](https://doi.org/10.1057/cep.2016.6).
- Greer, Scott L., Rita Baeten and Holly Jarman. (2016) "The New Political Economy of Health Care in the European Union: The Impact of Fiscal Governance." *International Journal of Health Services*, 46(2): 262-282.
- Greer SL, Wismar M and Figueras J (Eds). (2016) Strengthening health system governance: better policies, stronger performance (European Observatory on Health Systems and Policies/Open University Press).
- Greer, Scott L., Holly Jarman, and Andrew Azorsky. (2015) "Devolution and the civil service: A biographical study." *Public Policy and Administration*, 30(1): 31-50.
- Greer, Scott L., and Claudio A. Méndez. (2015) "Universal health coverage: a political struggle and governance challenge." *American Journal of Public Health*, 105( S5): S637-S639. (selected for Open Access by the editors as part of an agenda-setting issue for the 2015 American Public Health Association meeting).
- Greer, Scott L. (2014) "The three faces of European Union health policy: Policy, markets, and austerity." *Policy and Society*, 33(1): 13-24.

Service: Professor Greer's main contributions to service within the department and the School of Public Health have been strong service on the admissions/curriculum committees for both the masters and doctoral programs and advising students working on the global health management and policy sub-plan. In addition, Professor Greer fills a unique and important niche in departmental advising for those students interested in health systems and health policy in

Western democratic nations. He has served as a chair, a co-chair, or a member of several faculty search committees. Professor Greer has been an active member of school- and university-level international research and education initiatives. He has consistently served on the SPH global health advisory committee since coming to Michigan, evaluated Fulbright applications every year, and served on the advisory committee of the university's Center for European Studies. Internationally and nationally, he is very active as a political scientist and a health policy researcher, as shown in invitations to present, give plenary talks, guest teach and serve as referee or editorial advisory board members for journals.

#### External Reviewers:

Reviewer A: "Indeed his perspective on governance issues arises not only from his status as a scholar but also his position as a practitioner... This is precisely the kind of activity one wants to see in a full professor: not only studying, but doing – using one's hard-won expertise to enhance government capacity."

Reviewer B: "The bulk of his research borrows theoretical and conceptual tools from the study of political science and public administration to understand the making and delivery of health policy... He also uses his substantive examinations of health policy in Europe to reflect on, inform and advance our general theoretical understanding of political science and public administration. This is no easy task! To make contributions in both directions is very unusual for policy-focused research. Thus, I have no reservations in saying he is among the very best in his field of study in the world, even when we consider senior scholars."

Reviewer C: "Reading Dr. Greer's c.v. and list of his publications, I was impressed by the sheer scope and scale of his scholarly interests and activities. His list of publications is formidable indeed. I have therefore no hesitation in giving strong support to the case for promoting Dr. Greer to the rank of professor with tenure."

Reviewer D: "As someone who has experience as an associate dean of a school of public policy, as a political science department member in three institutions... I am especially sensitive to how scholars in social sciences do and do not integrate their disciplinary and policy expertise. To summarize, Dr. Greer does this better than 90% of the candidates for tenure whose contributions I have evaluated."

Reviewer E: "Given Greer's vast list of publications and the quality of his work, I think there is no doubt that he is one of the more active and visible members of the scholarly community working on health policy, territorial politics, the European Union and the intersections of these three domains. He is a very accomplished, visible scholar who has made significant contributions to his areas of study."

Reviewer F: "In UK and European comparative health policy would place him among the intellectual leaders in the profession. He is also among the top scholars working systematically on devolved policy processes in the UK."

Reviewer G: “In short, Scott Greer is an important American interlocutor with the international communities of scholars and practitioners of health policy and with political scientists, policy makers and public administrators more generally. He is addressing issues of substantive importance in health governance and of theoretical importance...he would be a valuable member of any public health or public policy department. I have no doubt that his promotion to full professor would be supported by both schools.”

Summary of Recommendation:

Scott L. Greer is a dedicated and skilled teacher and mentor, who is also actively engaged in service within the university and the profession. His research on European health policy/politics has made several significant contributions to the understanding of health politics in Western democracies. He has emerged as one of the world’s leading experts on health policy-making and politics in the European Union. It is with the support of the School of Public Health Executive Committee that I recommend Scott E.L. Greer for promotion to professor of health management and policy, with tenure, Department of Health, Management and Policy, and professor of global public health, without tenure, School of Public Health.



---

Martin A. Philbert, Ph.D.  
Dean, School of Public Health

May 2017